Libraries Act offers some good news, some bad

by Paul Dorsey

The possibility that an increased number of politicians appointed to library boards could lead to censorship will be among the concerns addressed at a fall conference being organized by Halton Hills chief librarian Betsy Cornwell.

Cornwell, as secretary of the Association of Public Library Boards of Ontario, is arranging the one-day conference between her organization and the Association of Municipalities of Ontario in response to the province's proposed Public Libraries Act. slated for consideration by the Legislature next October.

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The conference will take place about the same time, most likely in Barrie, giving library and municipal officials a chance to reach some form of consensus on the Act, which would replace legislation passed in

While Cornwell says her major concern about the new Act is its changes to the method of appointing library board members, other librarians are more worried about the increased power given municipal councils to dictate how the boards spend their money.

Such extended jurisdiction. North York Libraries director Jean Orpwood said

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recently, could lead to censorship by politicians who feel compelled to follow constituents' wishes by banning certain library materials.

The concern is directly tied in with what Cornwell sees as the new Act's biggest change: the method used in appointing new library board members.

Under current legislation, town council appoints one of its members to the library board, in Halton Hills' case currently Councillor Pam Sheldon. The new Act would see more council members on the board, up to one member short of a majority.

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ticularly as it relates to school board appointees to the library board, will be a major topic of discussion at the fall conference.

Cornwell acknowledges that the more politicians on the library board, the more accountable the board would be to taxpayers, but even though she's seen no "significant" problem with politicians seeking to censor library books, she's "sure the potential exists."

In Halton Hills, Cornwell said, there has been no council directive about the nature of materials in the library in the ten years she has been here. Nor has she ever heard of school boards complaining about locallyavailable material.

"I was never aware of the school board contacting any library board member about any such concern," she said. "The divorce is almost total."

As for councillors, though, Cornwell noted that elected officials do feel they must respond to any constituents' complaints, even though the complaint may not represent the view of a majority of residents. Thus, special interest groups could gain some leverage over the kind of books and films the library buys.

"It's an unfortunate position to put a councillor in," Cornwell said. "That's why a large number of councillors shouldn't sit on the board.

"We have had complaints from individuals less than a hundred in the last ten years. It's mostly the children's material that provokes the concern. Parents worry about certain books, especially fiction, involve too much stereotyping or depressing topics. It's our contention that the parents are responsible for what their own children read. Some parents want their children exposed to a wide variety of material."

Cornwell said she's hoping the conference will prompt the library and municipal associations to recognize that there are times when a town council should be "heavily involved" with library planning and operations and other times when they should keep clear.

Concern over the means of appointing library board members also extends to the frequency and duration of appointments. Currently councils and public school boards make three-year, overlapping appointments and the separate school boards a two-year appointment in such a way that a different member's term expires each year.

"It's hoped that the appointee will stay on for two terms, since it takes at least one term just to learn the ropes," Cornwell said.

Under the new Act, however, library board appointments would have exactly the same duration as elected officials' terms, so that each new municipal election could make a clean sweep of the library board and inhibit continuity and efficiency.

It's difficult enough finding volunteers for the library board, she added, since they receive no remuneration save expenses.

The tabling of the new Act In the last session at Queen's Park raised enough concerns that Cornwell and other librarians were hoping it wouldn't be passed until after the summer recess so that they could study its contents. The news is not all bad by any means, she said.

Once concerns are resolved, most librarians will be hoping for swift passage of the Act so that its benefits can be enjoyed. Chief among those is its streamlining effect on Ontario's library network. Money will be allocated and tardy library boards spurred on to meet standards being set in centres like Halton Hills. Until that happens, Cornwell said, the more backward libraries will be weak links in the chain.

"Ontario libraries' have suffered badly over the years," she said. "The lack of proper business methods have hurt many of them. They are not little, private fieldoms, although many are still being operated as though they're little, private fiefdoms. But we have no basic tenets concerning labor conditions and human rights. It's pretty bad. It's not nearly as good as it should be for the amount of money being spent on it."

Apart from several outstanding concerns, Cornwell said she is confident the new Act will improve libraries overall. She praises ministry staff for working closely with library administrators to raise the profile of public libraries and "bring them into the 20th century."

"They're moving fairly gently to start with, but they mean business and I think it's a good thing," she commented.

"I believe strongly that the library is an important part of our access to good education. Many parts of the province pay llp service to this but they're not working as hard as they should be. Now at least we have a new level of commitment at the provincial level."

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